

Message Text

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ACTION EB-07

INFO OCT-01 EUR-12 EA-07 ISO-00 FEA-01 ERDA-05 AID-05

CEA-01 CIAE-00 CIEP-01 COME-00 DODE-00 FPC-01 H-02

INR-07 INT-05 L-03 NSAE-00 NSC-05 OMB-01 PM-04 SAM-01

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TO SECSTATE WASHDC IMMEDIATE 6305

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C O N F I D E N T I A L TOKYO 1115

E.OM 11652: GDS

TAGS: ENRG KA

SUBK: IEA LONG-TERM COOPERATIVE PROGRAM

REFC STATE 13806, STATE 16126

1. EMBASSY HAS DISCUSSED JAPANESE POSITION ON IEA LONG-TERM COOPERATIVE PROGRAM (LTCP) WITH FOREIGN MINISTRY RESOURCES DIVISION CHIEF KARITAN AND IN EXTENSIVE DETAIL WITH KEIYA TOYONAGA, DIRECTOR, INTERNATIONAL RESOURCES DIVISION, MITI ENERGY AGENCY.

2. KACITA IS WELL INFORMED ON ISSUES AND GENERALLY SYMPATHETIC, BUT HE STATED SUMPLY THAT THE CANADIAN RESERVATION ON CHAPTER V PUTS JAPAN IN POSITION IN WHICH IT IS FORCED TO RESERVE ON CHAPTER III. HE SAID THAT A RESERVATION BY THE CANADIANS ON THE QUESTION OF ACCESS PUT JAPAN IN A POSITION OF HAVING TO BALANCE ITS PARTICIPATION BY RESERVING ON CHAPTER III PROVISIONS REGARDING MINIMUM SAFEGUARD PRICE. AT SAME TIME, HE AFFIRMED THAT THIS
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QUESTION IS STILL UNDER DISCUSSION IN TOKYO AND THAT

GOJ HAS NOT RPT NOT ADOPTED A FINAL POSITION.

3. TOYONAGA WENT INTO CONSIDERABLE DETAIL ON THE SUBJECT. HE SAID THAT HE SEES THE ACCESS PROBLEM AS ONE PRIMARILY BETWEEN THE U.S. AND CANADA, WHEREAS JAPAN TAKES A GLOBAL OUTLOOK. HE ENUMERATED FOUR POINTS IN SUPPORT OF JAPANESE APPROACH:

FIRST, IF CANADA OR ANY IEA MEVBEC REUECVES#ON THE LTCP, THE IEA WILL BE SHOWING WEAKNESS TO THE OPEC. KAPAN VERY MUCH WANTS UNANIMITY ON THE LTCP WITHOUT RESERVATIONS.

SECOND, BY ASSERTING NATIONAL RIGHTS OVER RESOURCES WHICH CANADA WANTS TO PRESERVE FOR ITSELF, CANADIANS RAISE A FUNDAMENTAL MATTER. THE LOGIC OF THE CANDADIAN POSITION LEADS TO THE CONCLUSION THAT CANADA, LIKE OPEC COUNTRIES, ALUO ASSERTS THE RIGHT TO CONTROL BOTH PRICE AND SUPPLY OF RESOURCES. AN IMPORTING COUNTRY LIKE JAPAN RECOGNIZES SOVEREIGNTY OF ALL COUNTRIES OVER THEIR NATURAL RESOURCES BUT DOES NOT BELIEVE THAT RESOURCE-POSSESSING COUNTRIES HAVE THE RIGHT TO DISTURB THE WORLD ECONOMY.

THIRD, IF IEA CANNOT SHOW SOLIDARITY, TOYONAGA WOULD PREFER TO POSTPONE A DECISION PAST JANUARY 29. HE DOES NOT BELIEVE A DECLARATION BY IEA CHAIRMAN DAVIGNON WOULD TAKE CARE OF THE PROBLEM, BUT A MINUTE SETTING FORTH CANADIAN VIEWS MIGHT BE SATISFACTORY.

FOURTH, IN CONSIDERING ITS POSITION ON THE LTCP, TOYONAGA SAID JAPANESE MUST CONSIDER ITS INTERNAL SITUATION. MEMBERS OF THE DIET, ESPECIALLY THE OPPOSITION, ARE OPPOSED TO THE MINIMUM SAFEGUARD PRICE CONCEPT ON PRINCIPLE, BUT HE BELIEVES MITI HAS PERSUADED THEM OF THE NEED FOR SOLIDARITY AND THAT BY GOING ALONG WITH MSP JAPAN WOULD GAIN SOME ADVANTAGE FROM LTCP PROVISIONS ON ACCESS. THIS IS NOT JUST A THEORETICAL QUESTION SINCE THE JAPAN PETROLEUM DEVELOPMENT CORPORATION (PRIMARILY A GOVERNMENT LENDING INSTITUTION) IS INTERESTED IN INVESTMENT IN CANADIAN TAR SANDS DEPOSITS BUT IS NOT ABLE TO OBTAIN ASSURANCES FROM THE CANADIAN SIDE THAT PETROLEUM PRODUCTS FROM THOSE DEPOSITS COULD BE ASSURED TO JAPANESE CONSUMERS.

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4. TOYONAGA CONFIRMED KARITA'S STATEMENT THAT GOJ HAS NOT FORMULATED A FINAL POSITION. HE SAID THAT, IN PART, KAPANESE ATTITUDE ON CHAPTER III OF LTCP IS DESIGNED TO PUT ACESSUCE ON CANADA. HE AFFIRMED THAT JAPANESE MOST OF ALL WANT LTCP APPROVED UNANIMOUSLY. SECOND BEST WOULD BE TO DELAY APPROVAL UNTIL UNANIMITY CAN BE ACHIEVED, EVEN IF IT IS NECESSARY TO REWRITE CHAPTER V.

5. AXA, DEPUTY DIR GEN OF FOREIGN MINISTRY ECON AFFS
BUREAU, TOOK GENERALLY SAME LINE IN CONVERSATION WITH
EC MIN ON AUG 22.

6. WE TOLD TOYONAGA THAT WE DO NOT FAVOR RESERVATIONS
BY ANY IEA MEMBER ON THE LTCP BUT THAT JAPANESE
RESERVATION ON TOP OF CANADIAN WOULD GREATLY WEAKEN
THE SOLIDARITY WHICH HE SEEKS SO STRONGLY TO PRESERVE.

7. COMMENT: BEHIND ALL OF TOYONAGA'S POSTURING, IT
APPEARS TO US THAT THE JAPANESE HAVE SOME GIVE IN THEIR
POSITION. HE WOULD BE RECEPTIVE TO A TELEPHONE CALL FROM
WASHINGTON OR PACIU FROMIBOSWORTH OR ANOTHER INFORMED OFFICIAL.
IF THE CANADIAN RESERVATION COULD BE EXPRESSED IN A
LESS FORMAL MANNER, SUCH AS IN A "MINUTE" OR "STATE-
MENT FOR THE RECORD", WHICH MIGHT ALSO PERMIT THE CANADIANS
TO SIMPLY VOTE "YES" OR TO JOIN A CONSENSUS IN FAVOR,
THE APANESE WOULD FIND IT MUCH EASIER TO WITHDRAW THEIR
RESERVATION ON CHAPTER III. WE WILL CONTINUE TO
TAL TO TOQONAVA AND OTHER GO OFFICIALS.
SHOESMITH

NOTE BY OC/T: # AS RECEIVED.

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